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# *The market for American state government bonds in Britain and the United States, 1830–43*<sup>1</sup>

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During the 1830s and 1840s, the British and American economies experienced a series of shared macroeconomic fluctuations. A sharp financial crisis in May of 1837 was followed by a brief recovery in 1838 and 1839. A second financial crisis in October of 1839, while less severe than the panic in 1837, nonetheless produced a recession and deflation that lasted until 1843. A third financial crisis, in the winter of 1842, affected primarily the United States, although conditions continued to deteriorate in Britain through 1842 as well. The two economies were closely linked by trade and finance, leading historians to speculate about the role of each country in provoking the crises. Temin's *Jacksonian economy* attributes the Panic of 1837 and the Crisis of 1839 to the Bank of England and international factors, absolving the Bank of the United States, Nicholas Biddle (the bank's president from 1823 to 1839), and President Andrew Jackson. Biddle himself criticized the Bank of England for its policies in 1839, as did Jenks and Hammond.<sup>2</sup> On the other side, in *A study in trade-cycle history*, Matthews concluded that '... it is in the nature of things futile to try and draw any hard-and-fast line assigning to either country causal primacy in the cycle as a whole or in its individual phases. But enough has been said

<sup>1</sup> This paper was prepared for the EHA meetings in Nashville, 2003. An earlier version was presented at the Cliometrics Society meetings in Raleigh, 2003. The authors would like to thank Richard Sylla, Jack Wilson, and Robert Wright for their help with the data and their comments and suggestions on the paper. Ed Perkins, Howard Bodenhorn, Price Fishback, and the participants at the 2003 Cliometric Society meetings provided helpful questions and comments.

<sup>2</sup> Leland Jenks, *Migration of British capital*, pp. 90–95, and Hammond, *Banks and politics in America*, pp. 500–13, stress the importance of British capital markets and international forces in bringing on the crises. Nicholas Biddle, in a letter to John Clayton dated 9 April 1841, in which he defended his actions at the Bank of the United States, and attempted to explain why the bank had failed after his departure as President, Biddle wrote:

I have just stated that the winter of 1838–'39 was a season of great abundance and ease in moneyed concerns, both in England and this country; but England was soon after startled by the discovery that the grain crop was deficient, and a demand arose for specie to export for grain, combined with some continental loans, that changed the whole surface of affairs. The Bank of England itself, after borrowing ten millions of dollars from the Bank of France, was still so much drained for coin that it was forced into very severe restrictive measures, which raised the interest of money to twice or three times its usual rate. The most injurious effect was on the stocks of this country [the USA], which were no longer convertible in England, except at great sacrifices. These causes immediately reacted on this country, producing the usual effects of embarrassment in the community and alarm among the banks'. In House Document #226, 29<sup>th</sup> Congress, First Session, p. 488.

in the present chapter to indicate the powerful nature of forces making for instability from within the United States in this period'.<sup>3</sup>

The market for American state debts played a central role in financial relationships between Britain and the United States. In the late 1830s American states embarked on an internal improvement boom, raising the amount of state debt outstanding from US\$81 million in 1835 to US\$198 million in 1841. American states authorized and issued bonds worth US\$13 million in 1836, US\$21 million in 1837, US\$35 million in 1838, US\$22 million in 1839, US\$19 million in 1840, and US\$6 million in 1841. By 1841, estimates are that half of the US\$200 million in state debt was held abroad, primarily in Britain.<sup>4</sup> State bonds provided a critical link between financial markets in the two countries. By 1836, state bonds were the only long-term American debt instrument traded in Britain. The United States federal government retired all its debt in 1835. The single American corporation whose stock traded regularly in London was the Second Bank of the United States, which lost its national charter in 1836. Millions of dollars of identical state bonds traded in London, New York, and Philadelphia. Movements in bond prices give us a window into the connections between British and American financial markets.

The boom in state transportation and banking projects, and the associated wave of new state bond issues, also play a critical role in our understanding of macroeconomic events. Temin attributed the quick recovery of the American economy from the Panic of 1837 to state expenditures for canals and railroads, financed largely by British lending. 'The recession of 1837–38 . . . was brought to a speedy end by the restoration of the capital flow from Britain to the United States and by the expansion of demand stemming from the rise in state government expenditures'.<sup>5</sup> Temin attributed the 1839 crisis to credit tightening by the Bank of England and the long recession that followed to tightening markets in Britain for American state debts: 'The state projects initiated in the late 1830s had been started in the expectation of external [*British*] financing. . . . Unfortunately, the new inflow of foreign capital did not continue [in 1839] . . . and the manifold projects of the states were abandoned'.<sup>6</sup> By the summer of 1842, eight states and the Territory of Florida were in default on their debts, and Mississippi and Florida had repudiated their bonds outright. The collapse of state credit was the most serious consequence of the depression that began in 1839.<sup>7</sup>

<sup>3</sup> Matthews, *Trade-cycle history*, p. 69.

<sup>4</sup> See, for example, Scheiber's *Ohio canal era* estimates of foreign holders of Ohio bonds, Ratchford's *American state debts*, and McGrane *Foreign Bondholders*.

<sup>5</sup> Temin, *Jacksonian economy*, p. 151

<sup>6</sup> Temin, *Jacksonian economy* p. 153.

<sup>7</sup> Temin, *Jacksonian economy*, p. 157, citing Gallman's unpublished estimates of annual GNP, argues that the crises in the United States had a much larger effect on prices than on output. Also see Temin, 'Anglo-American business cycle', where he shows that the American economy experienced greater price fluctuations over these business cycles, while the British economy experienced greater fluctuations in real economic activity.

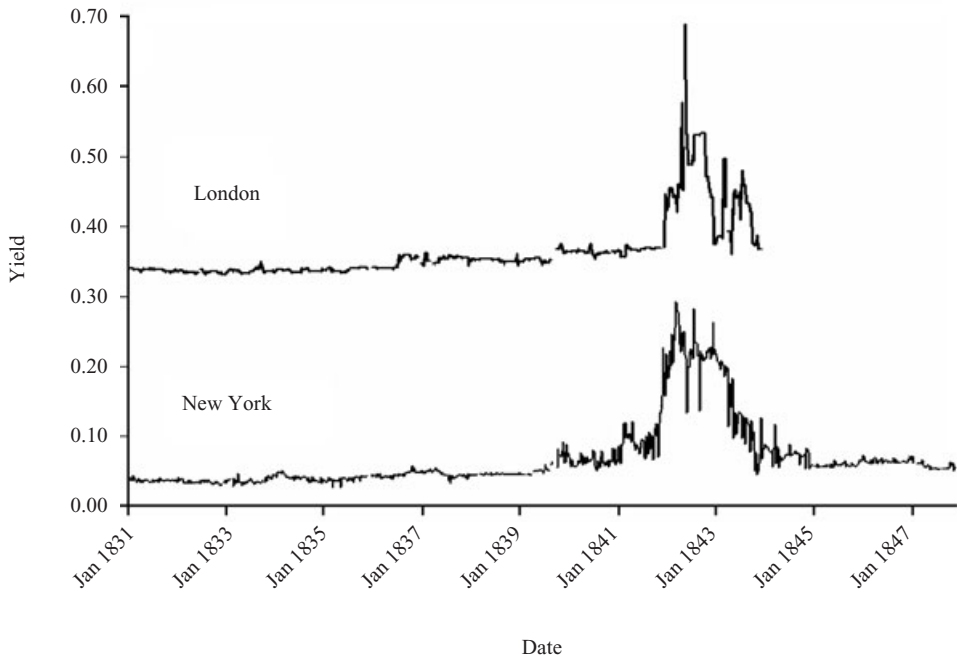


Figure 1. *All state bond yields average in USA and (scaled) London*

Note: The series for London is scaled so that 0.30 equals 0.

Source: Sylla, Wilson, and Wright, *Price quotations*

Our purpose here is to determine whether credit markets for American state bonds in and between the three major financial crises were tighter in the United States or in Britain, and whether shocks to the bond markets originated in the United States or in London.<sup>8</sup> Although there are some subtleties of interpretation, the major questions are straightforward and their answers are quantitative. First, were British and American financial markets well integrated? Not surprisingly, we find that they were. Figure 1 gives the average bond yield for state bonds in London and for state bonds in New York.<sup>9</sup> Financial markets effectively arbitrated the prices of American state bonds in London and the USA within a band of plus or minus roughly 1 per cent (100 basis points), attributable to the high transaction costs of trans-Atlantic commerce in this period, with a lag of roughly two months.

Because markets were integrated we can ask whether the pattern of bond price movements in the Crisis of 1839 and the Collapse of 1842 were

<sup>8</sup> By tighter we mean simply that bond yields were higher, as we have no information on credit rationing in either market. It appears, however, that states willing to pay market rates could issue bonds in New York and London up to 1842.

<sup>9</sup> Fig. 1 shows average yields to maturity in the London market between 1831 and 1843 for the bonds of New York, Pennsylvania, Ohio, Indiana, Illinois, and Massachusetts; and average yield to maturity in the United States for the bonds of New York, Pennsylvania, Ohio, and Illinois.

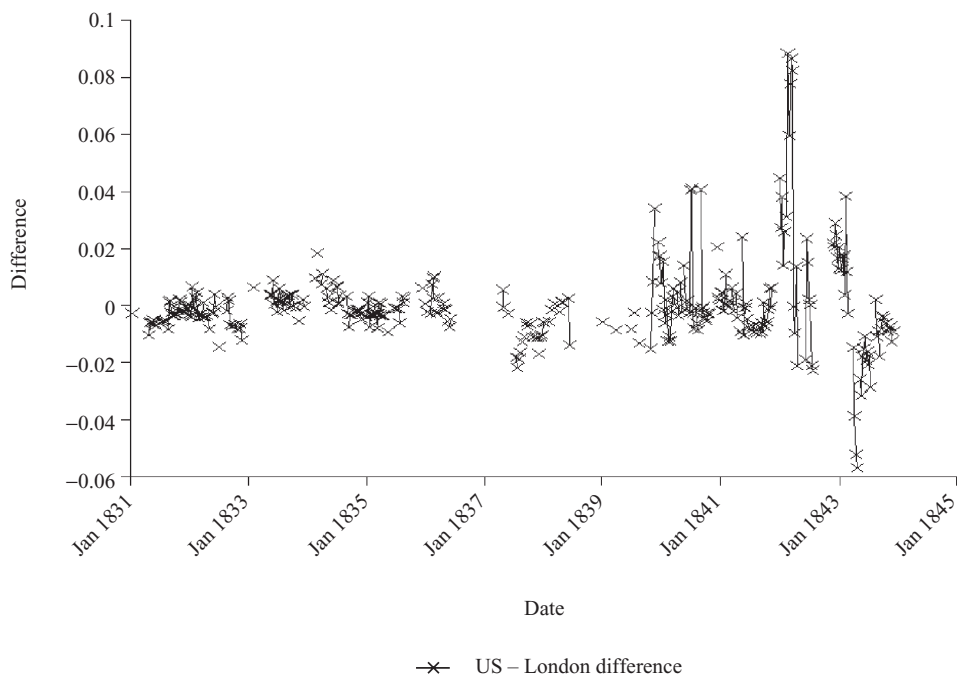


Figure 2. *Difference in Ohio bond yields, New York minus London*

Source: Sylla, Wilson, and Wright, *Price quotations*

consistent with shocks originating in the United States, in Britain, or neither country. We find clear evidence that shocks in both crises originated in the United States. Figure 2 shows the difference in contemporaneous bond yields for Ohio bonds in New York and London, and figure 3 shows the contemporaneous bond yields for New York state bonds in New York and London.<sup>10</sup> Because of the lag with which price shocks were transmitted from one market to the other, we can see where shocks originate. In October of 1839 and again in the winter of 1842, bond prices moved sharply higher in New York, two months before prices moved in London. This is clear evidence that the ‘shocks’ of 1839 and 1842 originated in the United States.

Lastly, as Temin suggests, we ask whether bond price movements show whether British investors were more willing to lend to American states, relative to American investors, during the state borrowing boom from 1837 to 1839, and then became less willing to lend to states after October of 1839. Table 1 presents average bond yields for New York and Ohio bonds in New York and London, as well as the average difference in bond yields for both states, for the three relevant time periods. Before the Panic of 1837 (January 1831 to March 1837), yields on New York and Ohio bonds were close to the same in both markets. After the Panic (July 1837 to July 1839),

<sup>10</sup> All bond yields are calculated yields to maturity, averaged over all the bonds for an individual state.

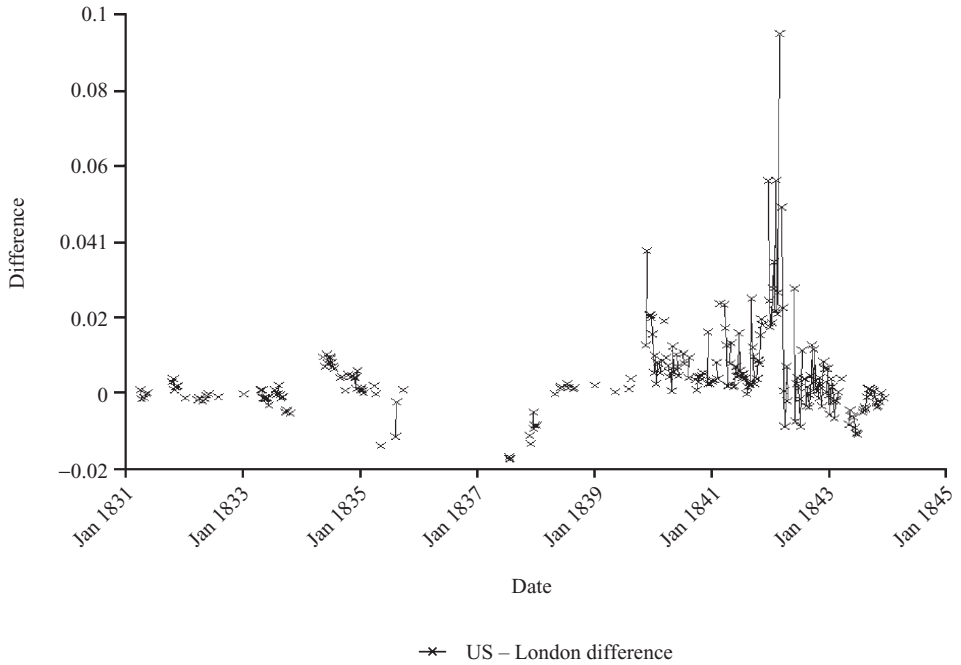


Figure 3. *Difference in yields, NY bonds, New York minus London*

Source: Sylla, Wilson, and Wright, *Price quotations*

Table 1. *Average bond yields for New York and Ohio bonds in London and New York, and difference in yields (%)*

	<i>Average bond yield New York bonds in</i>		<i>Average bond yield Ohio bonds in</i>		<i>NY-London yield difference</i>	
	<i>London</i>	<i>NY</i>	<i>London</i>	<i>NY</i>	<i>New York</i>	<i>Ohio</i>
Average Yield 1/31 to 3/37	3.28	3.34	3.76	3.76	0.10	-0.08
Standard Deviation	0.52	0.55	0.31	0.59	0.43	0.48
Average Yield 7/37 to 7/39	5.01	4.49	5.06	4.16	-0.56	-0.88
Standard Deviation	0.35	0.36	0.28	0.50	0.72	0.62
Average Yield 1/40 to 10/41	6.06	6.92	6.51	6.53	0.76	0.06
Standard Deviation	0.44	0.84	0.43	1.02	0.64	1.07

Notes: Average yields are for all dates with an observation. The differences in yields are calculated only for dates with observations in both markets.

Source: Calculated from Sylla, Wilson, and Wright, *Price quotations*.

when states began borrowing in earnest, bond yields were distinctly higher in London for bonds from both states. New York state bonds paid yields of 4.49 per cent in New York and 5.01 per cent in London, while Ohio bonds paid yields of 4.16 per cent in New York and 5.06 per cent in London. Conversely, after the Crisis in October of 1839 (January 1840 to October 1841), yields on American state bonds were generally lower in

London than they were in the United States. New York state bonds paid yields of 6.92 per cent in New York and only 6.06 per cent in London, while Ohio bonds paid 6.53 per cent in New York and 6.51 per cent in London. There is nothing in these numbers to suggest that British lenders cut off credit to America, at least relative to American lenders, after the Crisis of 1839.

The crises of 1839 and 1842 clearly began in the United States. Between the Panic of 1837 and the Crisis of 1839 credit markets for state bonds were distinctly tighter in London than in the United States. Between the Crisis of 1839 and the Collapse of 1842, credit markets for state debt in the United States were tighter than markets in London. We find little evidence that state borrowing and the market for state bonds collapsed because of pressures emanating from Britain after 1839. The next section provides a brief history of state borrowing and the macro-economy in the 1830s. The second section looks at the data sources on state bonds and the question of market integration. The final section of the paper examines the pattern of state borrowing in the 1830s and identifies the forces operating in America that moved the market for state bonds. Economic historians have focused on the Panic of 1837, paid some attention to the Crisis of 1839, and ignored the Collapse of 1842. Figure 1 suggests that as far as the market for state bonds was concerned, 1839 and 1842 are more interesting years to study, and that by overlooking the Collapse of 1842, a crisis neglected in virtually all accounts of this era, we may have missed the biggest crisis of them all. What happened in 1842?

## I

The early 1830s were a period of general economic expansion in both Britain and the United States, marred by a brief recession in 1834. The expansion turned into a boom in 1835, driven by a rapid increase in public land sales in the United States. The boom was reflected in rising prices in both countries, an increase in international trade, and an increase in the flow of capital from Britain to the United States. Prices stopped rising in early 1837, and a sharp break in cotton prices combined with tight credit conditions in Britain and the United States to produce a financial panic in May of 1837. In the United States the panic resulted in the suspension of specie payments by banks throughout the country, and in Britain the failure or near failure of several large commercial houses engaged in the American trade. The Bank of England did its part to bring about the panic by raising the Bank Rate from 4 to 5 per cent.<sup>11</sup> Figure 4 shows the Bank Rate, short-term interest rates in London and New York, and the New York price of 60 day bills payable in London.

The effects of financial tightening were compounded in the United States by the decision of the federal government to distribute the federal fiscal

<sup>11</sup> Clapham, *Bank of England*, p. 153, and Hidy, *House of Baring*, pp. 205–24.

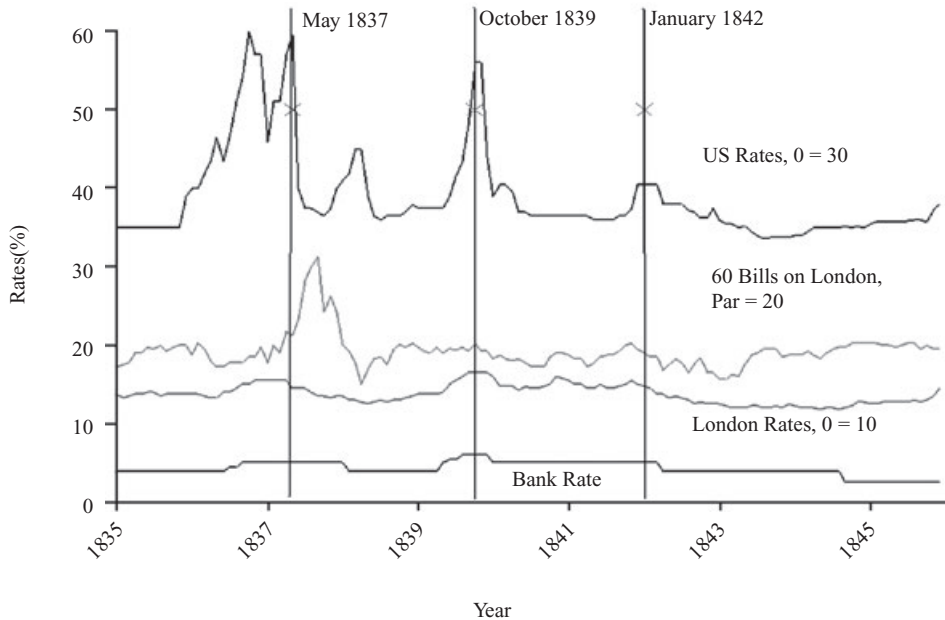


Figure 4. *Interest rates, America and Britain (scaled)*

Interest rates in the New York and Boston are the average of the high and low rates reported in Smith and Cole, *Fluctuations*, Table 74, pp. 192–3. The rates are scaled so that 30 equals 0.

Exchange Rates on 60 day bills, Smith and Cole, *Fluctuations*, p. 190 and Officer, 'Integration in the American Foreign Exchange Market,' p. 563. These rates are scaled so that 20 equals 0.

Interest rates in London: From National Bureau of Economic Research. The rates are scaled so that 10 equals 0. Bank Rate: Clapham, *Bank of England*, vol II, Appendix B, p. 199.

surplus of US\$36 million to the states in 1837, and by President Jackson's specie circular requiring that all public land purchases be redeemed in specie. The two measures together disrupted the normal allocation of gold reserves within the banking system, further exacerbating the liquidity problems of New York banks brought on by tightening international markets. Whether the Panic of 1837 in the United States was caused primarily by international or domestic forces is a question with a long pedigree that we do not attempt to answer.<sup>12</sup>

The Panic of 1837 was followed by a year of bank specie suspensions in the United States, financial distress in Britain, deflation in both countries, and a sharp decline in the volume of trade in 1838. But the recession was short-lived. By the fall of 1838 land sales, international trade, prices, and capital flows had all turned up again. Banks in the United States resumed specie payments in the summer of 1838. As Temin stressed, the quick

<sup>12</sup> See Rousseau, P. L., 'Jacksonian monetary policy, specie flows, and the panic of 1837'; NBER Working Paper 7528; February 2000; Temin, *Jacksonian economy* and 'Anglo-American business cycle'; and Timberlake, 'Specie circular' and 'Specie standard'; and Macesich 'Sources of monetary disturbances'.



Table 2. *Amount of state debt outstanding on 1 September 1841, percentage of debt authorized between 1836 and 1841, and amount authorized between 1839 and 1841*

Share	Total debt outstanding, US\$	Share authorized 1836 and later (%)	Debt authorized 1839, 1840, 1841, (US\$)
Alabama	15,400,000	64	0
Arkansas	2,676,000	100	0
Florida	4,000,000	3	100,000
Georgia	1,324,550	100	0
Illinois	13,527,293	100	9,862,293
Indiana	12,751,000	83	1,363,000
Kentucky	3,085,500	94	1,445,500
Louisiana	23,985,000	7	1,185,000
Maine	1,734,861	100	1,465,085
Maryland	15,214,761	68	994,854
Massachusetts	5,969,137	100	1,869,137
Michigan	5,611,000	98	40,000
Mississippi	7,000,000	71	0
Missouri	842,261	100	410,261
New York	21,796,768	71	8,049,755
Ohio	15,080,000	59	3,994,123
Pennsylvania	36,336,043	36	13,202,084
South Carolina	3,691,234	74	600,000
Tennessee	3,416,166	84	0
Virginia	8,744,308	45	2,416,729
Total outstanding	198,030,005	59	46,997,820

Source: *The William Cost Johnson Report*, House Report, 296, 27th Congress, 3rd Session, 1843. The numbers for Ohio in the Johnson report are unreliable for the later years. We include Scheiber's, *Ohio canals*, estimates of borrowing for 1840 and 1841, pp. 143–151, and the \$15 million figure cited in English, 'Understanding the costs'.

recovery in the United States was partly the result of fiscal stimulus created by the rapid expansion of state borrowing to build canals, railroads, and banks. Mid-Atlantic states had been borrowing since the 1820s to build canal networks, beginning with New York's Erie Canal in 1817. In 1836 a second wave of borrowing began, both in the older states—New York, Pennsylvania, Maryland, and Ohio—and in a new group of states in the west—Indiana, Illinois, Michigan, Arkansas, and Mississippi. Table 2 provides debt outstanding by state in 1841, the share of debt outstanding authorized after 1836, and the total amount authorized in 1839, 1840, and 1841.<sup>13</sup> This was peacetime fiscal expansion on a scale never witnessed in the young United States.

The transportation boom, however, died quickly in the northwest. Indiana, Illinois, and Michigan all sold bonds on credit to eastern investment banks. These new states issued bonds for which they were liable for

<sup>13</sup> Tab. 1 reports debt outstanding on September 1, 1841. The information is taken from the *William Cost Johnson Report*, Report of Committees, House of Representatives, 27<sup>th</sup> Congress, 3d session, Report No. 296. The *Report* gives debt outstanding by year of authorization, not by year of issue. So debt authorized in 1836 was issued in or after 1836.

Table 3. *Default, resumption, and repudiation dates*

<i>State</i>	<i>Date</i>	<i>Resumed or repudiated</i>	<i>Date</i>
Indiana	January 1841	Resumed	July 1847
Florida	January 1841	Repudiated	February 1842
Mississippi	March 1841	Repudiated	February 1842
Arkansas	July 1841	Resumed	July 1869
		Repudiated	July 1884, Holford Bonds
Michigan	July 1841	Resumed	January 1846
		Repudiated Partially	Part paid bonds, July 1849
Illinois	January 1842	Resumed	July 1846
Maryland	January 1842	Resumed	July 1848
Pennsylvania	August 1842	Resumed	February 1845
Louisiana	February 1843	Resumed	1844
		Repudiated	unknown

*Note:* Louisiana never formally repudiated any bonds, thus the uncertainty of the date of Louisiana's repudiation. See English, 'Understanding the costs', for a discussion of Louisiana's repayment of these bonds.

*Source:* English, 'Understanding the costs'.

interest payments immediately, but for which they would receive payments only in installments.<sup>14</sup> In July of 1839, the Morris Canal and Banking Company of New Jersey defaulted on Indiana, and the state quickly was forced to curtail construction on its network of canals and railroads. By the autumn, Illinois and Michigan were forced to slow or stop construction when investment banks defaulted on their obligations to the states. Land sales and land values in these northwestern states had been rising steadily through the 1830s. When transportation construction stopped, land values and property tax revenues began falling and, by late 1839, it was apparent that these states would soon have trouble servicing their debts.<sup>15</sup> In January of 1841, Indiana was the first state to default on interest payments. Table 3 lists the states that defaulted on interest payments, the date of default, whether the state resumed payments or repudiated their debts, and if they resumed, the date of resumption.

The collapse of internal improvement projects in the northwest was not the only economic problem in 1839. The Bank of England, again facing drains on its specie reserves, began raising the Bank Rate in the summer (figure 4). A crisis broke out in the United States when the Bank of the

<sup>14</sup> The installments were fixed in time and amount. The states were not paid when the banks sold the bonds, these were not consignment or commission sales.

<sup>15</sup> For detailed consideration of land values and property tax revenues in Indiana in these years see Wallis 'Property tax'. Only Illinois continued to borrow, at extremely high rates, in an attempt to maintain its credit and to continue construction. The state was not successful at either goal. Heavy borrowing in 1840 saddled the state with debts the state would struggle to pay into the 1850s, without any significant physical accomplishments. The best overall history of state investments in transportation is Goodrich, *Government promotion*. Goodrich has recently been supplemented by Larson, *Internal improvements*. Details about Indiana can be found in Fatout, *Indiana canals*, and Illinois in Krenkel, *Illinois internal improvements*. The default crisis is discussed at length in Wallis, Sylla, and Grinath, 'Sovereign default and repudiation.'

United States of Pennsylvania (the BUSP) suspended specie payments in October. This was followed by suspensions throughout the western and southern parts of the United States, but not in New York and New England. As Hammond and Smith emphasize, the BUSP's immediate problem in 1839 was domestic, not foreign. Pressure from New York and Boston banks forced the BUSP to suspend.<sup>16</sup>

Although 1839 marked the end of the northwestern transportation boom, New York, Ohio, and Pennsylvania continued to authorize new debt issues for their canals (table 2). Despite rising interest rates, US\$47 million in debts were authorized and issued in 1839, 1840, and 1841. We can test Temin's conjecture that the end of British willingness to lend to American states after 1839 brought on the crisis and contributed to the depression that followed.

## II

Figure 1 is constructed from data collected by Richard Sylla, Jack Wilson, and Robert Wright (SWW).<sup>17</sup> They gathered quotations on debt and equity prices from contemporary newspapers in London, New York, Philadelphia, Boston, Baltimore, and other American cities.<sup>18</sup> Prices are available for American markets from the early 1790s up to the 1850s. Prices in London are only available from 1811 to 1843. State government bonds typically traded in New York, Philadelphia, and London, as well as in the regional market of issue (for example, Maryland bonds in Baltimore and Massachusetts bonds in Boston). SWW list over 100 bonds from 18 states trading at some point in London. Trading occurred in new issues and the secondary market. Bonds traded actively for a few months after they were issued, but perhaps because bonds were held mostly by long-term investors, relatively few bonds continued to trade regularly in the secondary market. The most consistent series are available for New York, Ohio, and Pennsylvania.

New issues were marketed by the states themselves and through the agency of investment banking intermediaries. Legislation authorizing bond issues typically required that bonds be sold at par or better. The par restriction clearly applied to new issues marketed by states, sometimes applied to

<sup>16</sup> By 1839 the BUSP had an extensive operation in Britain headed by Samuel Jaudon, so attributing the causes of the bank's demise to domestic and international forces is complicated. But the causes of the suspension in October of 1839 were a run on the Philadelphia bank by banks in New York and Boston. Hammond, 'Chestnut Raid on Wall Street'; Smith, *Economic aspects*.

<sup>17</sup> Sylla, R. E., Wilson, J., and Wright, R., *Price quotations in early U.S. securities markets*. Their database will soon be available at ICPSR: 'Price quotations in early U.S. securities markets'.

<sup>18</sup> Price quotations were typically reported weekly, recorded by the date of the newspaper issue. Prices were not quoted on the same day in each market, and in several cases quotes were provided for more than one day in each week. Our analysis focuses on weekly quotations, except where noted. The Boston market data are not available from June 1841 to September 1843, and the New York series on Massachusetts bonds is incomplete. The Baltimore market data include complete data on generic 'Maryland 5s' and 'Maryland 6s' without maturity dates, and the prices for specific Maryland bonds are patchy.

issues by intermediaries, and never applied to the secondary market.<sup>19</sup> When prices in the secondary market dropped below par, states and their agents could not sell new bonds at par. States could accurately claim that new bonds could not be sold in New York or London, even when simultaneously there was an active secondary market in state bonds in both markets. What states often failed to say is that there was no market for bonds with par sales restrictions when the market price fell below par. The inability of states to market their bonds was usually a function of their unwillingness (or their agents' inability) to borrow at higher interest rates. States that were willing to borrow at market rates could always borrow.

Fortunately, most state bonds are reported with their yield and maturity, e.g., 'New York 5's 1854'. This enables us to calculate, for each individual bond, its yield to maturity.<sup>20</sup> For each state we calculate the average yield to maturity for all the bonds traded in each market, e.g., 'Ohio Bonds trading in New York'. This is a simple average because there is no information available on trading volumes to provide us with weights. There are often significant gaps in the series, and some of the short-term fluctuation results from changes in the bonds reported in a particular week. The 'United States' yields we quote for Ohio, New York, and Illinois bonds come from the New York market, and for Pennsylvania bonds the yields are from the Philadelphia market.

Visual examination of the bond yields in figure 1 suggests that the market for state bonds in London and in the United States were closely related. To investigate the relationship more formally, we ran a series of tests for market integration. These are explained in detail in the appendix. The results clearly show that the market for state bonds was well integrated. Transacting between the two markets, however, was not without cost. Differences in interest rates between London and New York of one-half to a whole percentage point in yields (100 basis points) were not uncommon. The transaction cost wedge between the markets is not surprising. In the 1830s bank notes of Philadelphia banks typically traded at a quarter to half a per cent discount in New York in times when there was no default risk. The discount merely reflected the time and effort involved in presenting the bank note to the issuing bank for redemption. It was possible for bond yields to be higher

<sup>19</sup> The restrictions states placed on intermediaries are difficult to track. When the state appointed a state official to sell bonds in New York or London, the official was clearly bound by the par restriction. When states used investment bankers the situation was less clear. One would think that once investment bankers had paid for the bonds, they would no longer be bound by the par restriction. Investment bankers who took consignment of bonds would be bound by the par restriction. Yet, for example, Nicholas Biddle and the BUSP took almost all of Mississippi's 1838 issue of US\$5 million, paid for it on credit over the following year, and then failed to sell the bonds in London. The BUSP used US\$3,008,000 in Mississippi bonds as collateral for European loans, Smith, *Economic aspects*, p. 218. Altogether, the BUSP used almost US\$13,000,000 in state bonds as collateral for loans in the fall of 1839 and winter of 1840. It is not clear why Biddle did not sell the bonds, unless, perhaps, he could not because of concerns about par restrictions.

<sup>20</sup> For simplicity, we assumed that all bonds matured on 1 January and paid a single annual premium. Bond yields for the last two years preceding maturity were dropped from the calculated averages. Yields were calculated for bid and ask prices, and both bid and ask yields were included in the market averages.

in New York than in London, but not too much higher. We find episodes when contemporaneous prices in the United States and Britain diverge, but they always return to the transaction cost bounds within a few months. There is no evidence that the trans-Atlantic market for state bonds ever became disintegrated.

### III

Figure 1 shows the average yields of state bonds traded in London and the United States, but disentangling what happened in the three financial crises requires examining states individually. The five largest state borrowers were Pennsylvania, Louisiana, New York, Ohio, and Maryland (table 2).<sup>21</sup> Louisiana and Maryland were not steady borrowers and we do not have consistent records on their bond yields. New York began borrowing in 1817 and Ohio in 1825. Both states completed their major canal projects in the early 1830s. Both states resumed borrowing in 1837, and borrowed heavily and regularly through 1842. Hence, there are long and fairly complete bond yields for those states before 1834 and after 1837, but only sporadic information in 1835, 1836, and 1837. Pennsylvania began borrowing in the 1820s and continued to borrow through the 1830s, so there are long and fairly complete records for Pennsylvania. Illinois, Indiana, and Massachusetts did not begin borrowing heavily until 1837. We have only sporadic quotations for those three states. We focus, therefore, our analysis on the bonds of New York, Ohio, and Pennsylvania.

Table 4 gives average bond yields to maturity for New York and Ohio bonds in both London and the United States by year from 1831 to 1836 and by quarter from 1837 to 1843; the standard deviation of the yields in each year; and the average difference in yields in the two markets.<sup>22</sup> Table 5 presents the same information for Pennsylvania bonds, as well as the difference between the yield of Pennsylvania bonds in Philadelphia and the average yield of New York and Ohio bonds in New York. Table 6 presents the infrequently reported yields we have for Illinois, Massachusetts, and Indiana. These three tables provide the detailed statistics underlying the summary findings in table 1. Figure 5 graphs weekly bond yields for New York, Ohio, and Pennsylvania bonds in both London and in the United States.

The individual state series show the same pattern as the aggregate series: bond yields rise gradually in 1837, rise sharply in the fall of 1839, and rise and fluctuate wildly in the winter of 1842. The spread in bond yields between the USA and London, however, moved differently in each crisis. The bond yield spreads reflect how expectations and information differed in the United States and London. To exploit the yield spreads, however, we first need to appreciate the situation in Pennsylvania.

<sup>21</sup> In tab. 2, Ohio is eighth in total debts. By 1841, Ohio had already paid back a substantial amount of its debts issued in the 1820s. Ohio would also continue to borrow in 1841, 1842, and 1843.

<sup>22</sup> The difference is the arithmetic difference in the average prices for the year or quarter.

Table 4. *Bond yields in the United States and London, New York and Ohio bonds*

		NY London	NY USA	NY US–London difference (%)	Ohio London	Ohio USA	Ohio US–London difference (%)
1831	mean	3.46%	3.49%	0.03	4.04%	3.75%	-0.29
	st. dev.	0.18%	0.13%		0.25%	0.26%	
	N	18	27		31	47	
1832	mean	3.16%	3.03%	-0.12	3.74%	3.35%	-0.38
	st. dev.	0.18%	0.17%		0.26%	0.37%	
	N	28	14		42	44	
1833	mean	2.97%	2.84%	-0.13	3.53%	3.69%	0.16
	st. dev.	0.14%	0.12%		0.08%	0.34%	
	N	30	26		40	39	
1834	mean	2.90%	3.60%	0.70	3.55%	3.86%	0.30
	st. dev.	0.04%	0.34%		0.07%	0.61%	
	N	36	26		42	34	
1835	mean	3.20%	3.06%	-0.14	3.61%	3.50%	-0.11
	st. dev.	0.08%	0.48%		0.19%	0.54%	
	N	52	12		44	33	
1836	mean	4.57%	4.69%	0.12	4.13%	4.48%	0.35
	st. dev.	0.46%	0.39%		0.11%	0.78%	
	N	12	4		30	29	
1837	Q1	4.71%	4.87%	0.16	—	4.63%	—
	Q2	—	4.80%	—	5.09%	4.89%	-0.20
	Q3	5.46%	3.94%	-1.52	5.28%	3.54%	-1.74
	Q4	5.53%	4.44%	-1.08	4.97%	3.95%	-1.02
	st. dev.	0.40%	0.39%		0.27%	0.60%	
	N	37	20		72	23	
1838	Q1	5.03%	4.34%	-0.69	5.02%	4.34%	-0.68
	Q2	4.76%	4.82%	0.05	4.74%	4.79%	0.04
	Q3	4.66%	4.83%	0.17	4.91%	3.76%	-1.15
	Q4	4.69%	—	—	4.81%	—	—
	st. dev.	0.19%	0.25%		0.15%	0.36%	
	N	55	12		54	13	
1839	Q1	4.96%	5.00%	0.04	5.22%	4.51%	-0.71
	Q2	4.95%	4.94%	-0.01	5.30%	4.32%	-0.98
	Q3	5.04%	5.19%	0.15	5.96%	4.83%	-1.12
	Q4	6.19%	7.76%	1.57	6.62%	7.46%	0.84
	st. dev.	0.47%	1.67%		0.61%	1.69%	
	N	43	9		44	11	
1840	Q1	5.62%	6.83%	1.21	6.25%	6.51%	0.26
	Q2	5.55%	6.23%	0.68	6.01%	6.30%	0.29
	Q3	5.50%	6.27%	0.77	6.08%	6.73%	0.65
	Q4	5.70%	6.22%	0.52	6.12%	6.26%	0.14
	st. dev.	0.11%	0.54%		0.12%	1.29%	
	N	52	40		56	46	
1841	Q1	5.87%	6.89%	1.02	6.30%	6.45%	0.15
	Q2	6.47%	7.46%	0.99	6.92%	7.01%	0.09
	Q3	6.53%	7.16%	0.62	7.01%	6.20%	-0.82
	Q4	6.75%	7.99%	1.24	6.88%	7.31%	0.43
	st. dev.	0.34%	0.90%		0.36%	1.03%	
	N	94	85		98	71	

Table 4. *Continued*

		NY London	NY USA	NY US-London difference (%)	Ohio London	Ohio USA	Ohio US-London difference (%)
1842	Q1	6.62%	9.89%	3.27	8.86%	12.78%	3.93
	Q2	7.70%	8.53%	0.83	11.98%	11.70%	-0.28
	Q3	7.37%	7.45%	0.09	10.71%	10.94%	0.23
	Q4	7.32%	7.72%	0.40	9.78%	11.86%	2.08
	st. dev.	0.50%	1.67%		1.51%	2.53%	
	N	46	51		25	51	
1843	Q1	6.64%	6.53%	-0.11	10.43%	12.08%	1.66
	Q2	5.85%	5.80%	-0.05	11.56%	9.62%	-1.93
	Q3	5.51%	4.92%	-0.59	8.77%	7.23%	-1.54
	Q4	4.86%	4.74%	-0.12	6.61%	5.76%	-0.85
	st. dev.	0.74%	0.81%		2.17%	2.71%	
	N	41	50		43	50	

Notes: Each weekly observation is converted to yield to maturity; differences between US and London yields for a year or quarter are the simple differences in the annual or quarterly average in the table; Pennsylvania prices in the United States are those quoted in Philadelphia. New York and Ohio in the United States are those quoted in New York.

Source: Sylla, Wilson, and Wright, *Price quotations*

Table 5. *Bond yields in the United States and London, Pennsylvania bonds, and New York/Ohio average yield*

		PA London	PA USA	PA US-London difference (%)	NY & Ohio US Average	PA-NY & Ohio difference (%)
1831	mean	3.92%	3.95%	0.03	3.62%	0.33
	st. dev.	0.11%	0.03%			
	N	50	23			
1832	mean	3.59%	3.74%	0.16	3.19%	0.55
	st. dev.	0.16%	0.08%			
	N	45	53			
1833	mean	3.61%	3.96%	0.34	3.26%	0.69
	st. dev.	0.10%	0.20%			
	N	36	48			
1834	mean	3.89%	4.39%	0.50	3.73%	0.66
	st. dev.	0.08%	0.27%			
	N	55	54			
1835	mean	3.97%	4.14%	0.16	3.28%	0.85
	st. dev.	0.06%	0.18%			
	N	51	55			
1836	mean	4.12%	4.55%	0.43	4.59%	-0.04
	st. dev.	0.17%	0.26%			
	N	42	59			
1837	Q1	4.56%	5.02%	0.47	4.75%	0.28
	Q2	4.94%	5.06%	0.13	4.84%	0.22
	Q3	5.06%	4.40%	-0.66	3.74%	0.66
	Q4	4.78%	4.42%	-0.37	4.19%	0.22
	st. dev.	0.29%	0.35%			
	N	90	95			

Table 5. *Continued*

		<i>PA London</i>	<i>PA USA</i>	<i>PA US–London difference (%)</i>	<i>NY &amp; Ohio US Average</i>	<i>PA–NY &amp; Ohio difference (%)</i>
1838	Q1	4.87%	4.56%	−0.31	4.34%	0.22
	Q2	4.86%	4.55%	−0.31	4.80%	−0.25
	Q3	4.83%	4.56%	−0.27	4.29%	0.27
	Q4	4.72%	4.55%	−0.17	—	—
	st. dev.	0.07%	0.02%			
	N	55	47			
1839	Q1	4.96%	4.55%	−0.41	4.75%	−0.20
	Q2	5.02%	4.87%	−0.14	4.63%	0.24
	Q3	5.31%	5.38%	0.07	5.01%	0.37
	Q4	6.91%	6.14%	−0.77	7.61%	−1.47
	st. dev.	0.62%	0.58%			
	N	42	40			
1840	Q1	6.73%	5.87%	−0.86	6.67%	−0.79
	Q2	6.99%	5.96%	−1.04	6.27%	−0.31
	Q3	6.30%	5.42%	−0.87	6.50%	−1.07
	Q4	6.03%	5.80%	−0.23	6.24%	−0.44
	st. dev.	0.43%	0.43%			
	N	58	56			
1841	Q1	5.78%	8.05%	2.27	6.67%	1.38
	Q2	—	8.34%	8.34	7.23%	1.11
	Q3	—	8.43%	8.43	6.68%	1.75
	Q4	—	11.42%	11.42	7.65%	3.77
	st. dev.	0.15%	1.90%			
	N	22	84			
1842	Q1	14.87%	17.99%	3.12	11.34%	6.65
	Q2	15.09%	21.86%	6.77	10.12%	11.75
	Q3	22.72%	23.55%	0.83	9.20%	14.36
	Q4	13.98%	18.85%	4.88	9.79%	9.07
	st. dev.	3.51%	2.99%			
	N	27	42			
1843	Q1	15.89%	21.02%	5.13	9.31%	11.71
	Q2	19.26%	19.20%	−0.06	7.71%	11.49
	Q3	16.21%	15.68%	−0.53	6.08%	9.61
	Q4	10.91%	12.53%	1.62	5.25%	7.28
	st. dev.	3.67%	3.51%			
	N	36	48			

*Notes:* Each weekly observation is converted to yield to maturity; differences between US and London yields for a year or quarter are the simple differences in the annual or quarterly average in the table; Pennsylvania prices in the United States are those quoted in Philadelphia. New York and Ohio in the United States are those quoted in New York.

*Source:* Sylla, Wilson, and Wright, *Price quotations*

New York began the Erie Canal in 1817 and completed it in 1825; Ohio began construction on two canals in 1825 and completed them in 1832; and Pennsylvania began work on its canal system in 1826 and completed the Main Line in 1835. By 1836, the New York and Ohio canals were returning revenues to the state Treasury in excess of operating costs and



Table 6. *Bond yields in the United States and London, Illinois, Massachusetts, and Indiana bonds*

		<i>Illinois London</i>	<i>Illinois US</i>	<i>Mass. London</i>	<i>Indiana London</i>
1831	mean	—	—	—	—
	st. dev.	—	—	—	—
	N	0	0	0	0
1832	mean	—	—	—	—
	st. dev.	—	—	—	—
	N	0	0	0	0
1833	mean	4.35%	—	—	—
	st. dev.	0.00%	—	—	—
	N	10	0	0	0
1834	mean	—	—	—	4.27%
	st. dev.	—	—	—	0.01%
	N	0	0	0	23
1835	mean	5.28%	—	—	5.11%
	st. dev.	0.00%	—	—	0.45%
	N	1	0	0	28
1836	mean	—	—	—	5.97%
	st. dev.	—	—	—	0.18%
	N	0	0	0	24
1837	Q1	—	—	—	6.19%
	Q2	—	—	—	—
	Q3	—	—	—	7.07%
	Q4	—	—	—	6.93%
	st. dev.	—	—	—	0.38%
	N	0	0	0	57
1838	Q1	—	—	4.05%	6.37%
	Q2	5.65%	4.89%	—	6.45%
	Q3	5.64%	—	4.39%	6.79%
	Q4	—	—	4.41%	5.71%
	st. dev.	0.02%	0.03%	0.07%	0.48%
	N	26	4	26	45
1839	Q1	5.83%	5.69%	4.42%	5.92%
	Q2	5.89%	—	4.68%	5.92%
	Q3	—	5.92%	4.06%	—
	Q4	—	10.81%	5.95%	8.76%
	st. dev.	0.06%	2.69%	0.66%	0.96%
	N	25	9	38	23
1840	Q1	7.10%	10.88%	—	—
	Q2	7.32%	8.89%	—	8.41%
	Q3	7.67%	8.80%	4.84%	8.10%
	Q4	8.05%	7.97%	4.91%	8.22%
	st. dev.	0.47%	1.28%	0.26%	0.18%
	N	30	36	24	26
1841	Q1	8.06%	12.65%	4.94%	8.36%
	Q2	—	13.60%	—	—
	Q3	—	12.68%	—	—
	Q4	—	23.53%	—	—
	st. dev.	0.00%	6.37%	0.00%	0.09%
	N	12	88	24	12

Table 6. *Continued*

		<i>Illinois London</i>	<i>Illinois US</i>	<i>Mass. London</i>	<i>Indiana London</i>
1842	Q1	26.78%	43.74%	—	26.00%
	Q2	29.81%	53.83%	—	35.68%
	Q3	—	46.85%	—	39.02%
	Q4	—	47.91%	5.03%	37.95%
	st. dev.	4.89%	5.21%	0.00%	4.28%
	N	14	50	7	33
1843	Q1	—	43.37%	5.11%	35.41%
	Q2	26.98%	31.52%	4.93%	—
	Q3	26.99%	23.24%	—	26.75%
	Q4	—	20.14%	—	24.80%
	st. dev.	0.01%	9.82%	0.09%	3.03%
	N	5	37	9	10

Notes: Each weekly observation is converted to yield to maturity; differences between US and London yields for a year or quarter are the simple differences in the annual or quarterly average in the table; Pennsylvania prices in the United States are those quoted in Philadelphia. New York and Ohio in the United States are those quoted in New York.

Source: Sylla, Wilson, and Wright, *Price quotations*

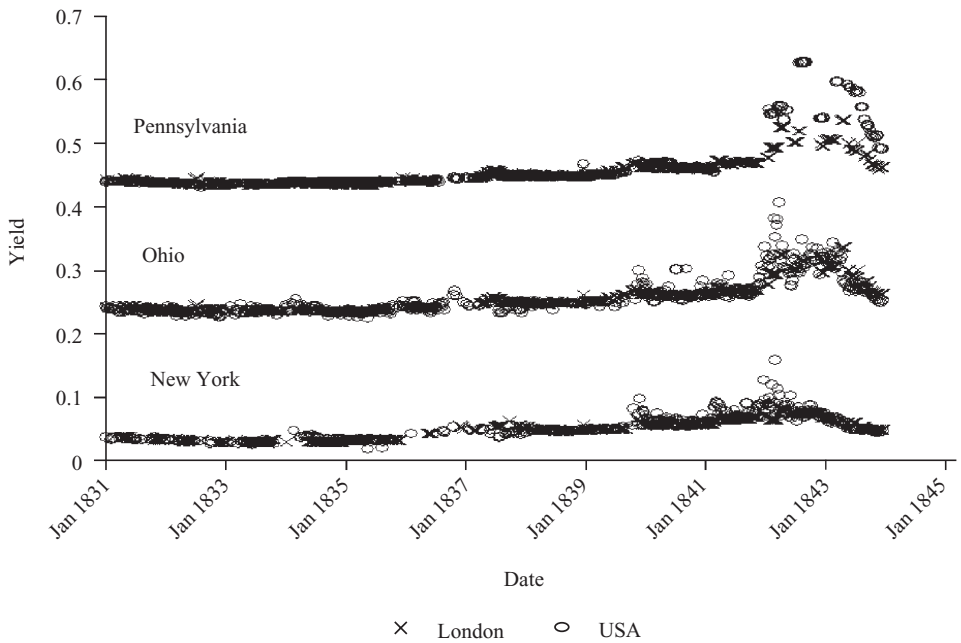


Figure 5. *NY, OH, and PA bond yields, London and New York (scaled)*

Note: Ohio yields are scaled so that 0.2 equals 0. Pennsylvania yields are scaled so that 0.4 equals 0.

Source: Sylla, Wilson, and Wright, *Price quotations*

interest payments, while the Pennsylvania canals were a financial disaster. Financial markets priced the bonds of the three states accordingly. In the early 1830s, yields on Pennsylvania bonds were consistently higher than the yields on New York and Ohio bonds, usually 0.5 per cent or more (table 5, column 5).<sup>23</sup>

Pennsylvania's situation changed in 1836. When Nicholas Biddle lost the Bank War to Andrew Jackson, the Bank of the United States sought a charter from the state of Pennsylvania. In 1836, the BUS was re-chartered as the Bank of the United States of Pennsylvania. The charter was very generous to the state, including a promise by the BUSP to underwrite US\$6 to 8 million in state bond issues:

The Bank committed to pay an additional 'twenty installments of \$100,000 each, beginning June 1, 1836 and continuing for the next nineteen years, to pay \$500,000 on March 3, 1837, to subscribe for various specifically designated public improvement stocks amounting to \$675,000, to make long term loans to the state up to \$6,000,000 for which the state agreed to turn over to the Bank bonds redeemable in 1868 (at par if they were 4 per cent bonds at one hundred and ten if they were 5's) and to make temporary loans up to a maximum of \$1,000,000 in any one year at 4 per cent interest'.<sup>24</sup>

In 1837, the yields on Pennsylvania bonds suddenly became fixed within narrow limits. Between November 1837 and April 1839 the maximum yield on Pennsylvania bonds in Philadelphia was 4.56 per cent, the minimum yield was 4.42 per cent (table 5). The standard deviation on the Pennsylvania yield in 1838 was 0.02 per cent, the lowest standard deviation for any state's bonds in any year in tables 4, 5, and 6. Deliberately or not, the BUSP pegged the price of Pennsylvania bonds as a result of its obligations to purchase state bonds over this 18-month period. Other lenders were not so optimistic about Pennsylvania, however. From 1837 to 1840 yields on Pennsylvania bonds in London remained considerably higher than yields in Philadelphia.<sup>25</sup>

The BUSP's condition worsened in 1839, when its extensive operations in the state bond market, the cotton market, and the market for international and domestic exchange went sour.<sup>26</sup> In October of 1839, the BUSP was forced to suspend convertibility of its demand liabilities into specie because of a run by New York and Boston Banks. The suspension of payments precipitated a banking crisis in the United States; with banks in the south and west suspended until 1842. But the suspension did not release

<sup>23</sup> The near equivalence of New York, Ohio, and Pennsylvania yields in 1836 is misleading, since there were only four observations on New York bond yields in New York that year. Most of the New York bonds were paid off in 1836.

<sup>24</sup> Smith, *Economic aspects*, p. 179.

<sup>25</sup> The BUSP's willingness to purchase state bonds kept the yields on Pennsylvania bonds in Philadelphia lower (prices higher) than either New York or London after late 1837. The use of the Pennsylvania bond yields for cross-country comparisons is, as a result, problematic.

<sup>26</sup> Details of the bank's demise can be found in Smith, *Economic aspects*; Hammond, *Banks and politics in America*; and Govan, *Nicholas Biddle*.

the BUSP from its obligations to the state of Pennsylvania. Until early 1841, although the BUSP no longer pegged the yield, Pennsylvania bonds continued to enjoy lower yields in Philadelphia, despite steady borrowing by the state, than did the bonds of Ohio and New York in New York or London.

In February 1841, the state attempted to force the BUSP to resume specie payments, whereupon the bank closed its doors and went out of business. With BUSP out of the market, yields on Pennsylvania bonds in Philadelphia jumped immediately, from 6.01 per cent on 2 January 1841 to 9.5 per cent on 7 March. For the remainder of 1841, Pennsylvania bond yields were above 8 per cent in Philadelphia, and prices on Pennsylvania bonds were no longer quoted in London. Yields on Pennsylvania bonds were now two percentage points higher than yields on New York and Ohio bonds. The BUSP's artificial support of state credit between 1837 to 1840 makes the use of Pennsylvania bond prices as a indicator of market conditions in those years problematic.

Pennsylvania was in deep financial trouble in 1841. The state's credit returned to a level consistent with its financial situation when the failure of the BUSP forced the state back into regular credit markets. In late 1841, yields on Pennsylvania bonds in Philadelphia began rising rapidly. Pennsylvania defaulted on its bond obligations in 1842, with devastating consequences for the state bond market on both sides of the Atlantic.

The Panic of 1837 occurred in a window of time where bond price data are hard to come by. First, New York completed work on its canals in the 1820s and Ohio in the early 1830s. New York paid off most of its debt by 1835. Although both New York and Ohio started new projects in 1836 (New York authorized a US\$2 million bond issue in 1836), neither state borrowed heavily until later in 1837. As a result, there are gaps in the quotation series for both states in 1837, reflecting the absence of marketable bonds in both New York and London. Second, western states had just begun issuing bonds when the Panic hit, and we do not have usable price series for Indiana or Illinois in 1837. With the exception of Pennsylvania, not many state bonds traded in the spring of 1837.

Between 1831 and 1836, the yield differential between the United States and London was small on average: 0.0013, only 13 basis points. Yields were slightly lower in London than New York, consistent with the general idea that credit markets were deeper and interest rates lower in London, as well as with higher transaction costs of marketing American bonds in Britain.<sup>27</sup> The average difference for Pennsylvania bonds was 0.003, for New York bonds 0.001, and for Ohio bonds -0.0008 (on average Ohio bonds had slightly higher yields in London than in New York). As we saw earlier, these markets were well integrated.

<sup>27</sup> The idea that British credit markets were deeper than American goes back at least to Callender, 'Early transportation and banking enterprises,' whose essay lays out the importance of British capital for American development and the role of American states in tapping foreign and domestic credit markets to support internal improvements.

Bond yields began rising in 1836, a full percentage point in the USA and almost three-quarters of a percentage point in London. Credit markets tightened everywhere in 1836 (figure 4). Yields continued to rise through early 1837 in both London and the USA, but more quickly in the USA. When the Panic broke out in May, however, yields moved in opposite directions in the USA and in Britain. In the third quarter of 1837, yields on New York bonds in London rose to 5.46 per cent, while in the USA they fell to 3.94 per cent (table 4, columns 1 and 2). For the remainder of 1837, all of 1838, and the first three quarters of 1839, it was more expensive for state governments to borrow in London than in New York (table 1). Both 1838 and 1839 were years of heavy new state borrowing and there were frequent quotations in every market. In the aftermath of the Panic of 1837, credit markets for American state bonds were significantly tighter in London than in the United States.

The summer of 1839 was a turning point for the transportation boom in the northwest. The Morris Bank defaulted on its July installment to Indiana. As the year progressed it became clear that Indiana, Michigan, and Illinois were in serious trouble, a concern immediately reflected in yields on their bonds. Indiana bond yields in London rose from 5.92 per cent in June, to 8.76 per cent in November (table 6, there are no quotes in between those dates in London, and there are no quotes for Indiana bonds in New York before 1840).<sup>28</sup> Illinois bonds in New York went from a yield of 4.9 per cent in July to 11.1 per cent in November and 13 per cent in December, while in London Illinois bonds went from a yield of 5.98 per cent in July to 7.32 per cent in January. Financial markets acknowledged that it was primarily the western states whose credit was threatened. Yields on eastern state bonds rose in 1839, but not nearly to the extent of yields on western bonds.

The BUSP once again suspended specie payments in October 1839. This crisis hit USA markets for state bonds much harder than it hit the London market. In the third quarter of 1839, the average yield on New York bonds was 5.19 per cent in the USA and 5.04 per cent in London. In the fourth quarter of 1839, the average yield on New York bonds was 7.76 per cent in the USA and 6.19 in London. For the remainder of 1840 and 1841, average yields stayed higher in the USA than in London. The New York-London differential on New York bonds was over 0.5 per cent throughout both years (figure 3); for Ohio bonds, between 0.1 and 0.5 per cent (figure 2); and for Illinois bonds over a full percentage point or more. Unlike the aftermath of the Panic of 1837, when markets for state bonds were tighter in London

<sup>28</sup> This may be because the Indiana bonds sold on credit to the Morris Bank were sent to London, and from there to Amsterdam. The Morris Canal and Banking Company took the Indiana bonds it purchased on credit and used them to pay off the mortgage held on the canal by Dutch creditors. By the summer of 1839, the Morris Bank did not hold any Indiana bonds, it had already sold or hypothecated all of them. The story is not told anywhere, but can be tracked through the Company minutes at the New Jersey State Archives.

than they were in the United States, after the Crisis of 1839 yields on state bonds were higher in the United States than in London.

We are now in a position to examine the origin of the shock to bond markets. Figures 2 and 3, the difference in Ohio and New York bond yields in the United States and London, show distinct spikes in the US–London yield differentials at the end of 1839.<sup>29</sup> This is the first spike in the bond differentials, small compared to what was to come in 1842, but telling nonetheless. Up to 1839, markets in New York, Philadelphia, and London shared the same information. In the fall of 1839, news hit the markets in America first. Bond prices dropped and yields rose in New York about two months before yields rose in London. Unlike 1837, when credit conditions tightened on both sides of the Atlantic and the news about the Panic of 1837 did not originate in either country, in 1839 the event that shocked bond markets clearly originated in the United States.<sup>30</sup>

Temin suggested that American states were forced to abandon their internal improvement projects after the Crisis of 1839 because British capital dried up. His conjecture finds no support in the financial market data. After the Panic of 1837, it was consistently more expensive for states to borrow in London than in New York and Philadelphia. After the Crisis of 1839, it was consistently cheaper for states to borrow in London than in New York and Philadelphia, and this was true for all states. States, of course, found it harder to borrow everywhere in 1840 and 1841, when yields on New York and Ohio bonds reached 7 per cent, and yields on Illinois and Indiana bonds went to 8 per cent and higher. But it was not relatively harder to borrow in London than it was in America. The idea that the depression that developed in the United States after October 1839 was due to the tightening of British capital markets is not supported by the bond yields.

Although yields were more favourable to borrowers in London than in the USA, states found it difficult to borrow in both the USA and London in 1840. States with par restrictions on their bonds could not market any bonds at prevailing rates. But they could sell bonds if they were willing to pay market rates. For example, Illinois had issued bonds to state contractors in lieu of cash payments, bonds the contractors had accepted at par. When state agents went to London in July of 1840, they took both new state bonds with par restrictions and contractor bonds. The contractor bonds were identical to the new bonds in every respect except the par restriction. ‘None of the state bonds were sold, but an agreement was made to sell \$1,000,000 of the contractors’ bonds to Magniac, Smith and Company of London at a rate of eighty-three’.<sup>31</sup> Ohio continued to borrow through 1843, authoriz-

<sup>29</sup> This is in the time interval when Pennsylvania bond prices are supported by the BUSP, so the yield differential between Philadelphia and London becomes more negative. This, however, is a function of the BUSP support.

<sup>30</sup> There is no possibility that a positive shock hit the London markets in October of 1839. Equity prices in London were falling, not rising in late 1839, see Gayer, Rostow, and Schwartz, *Growth and fluctuation*.

<sup>31</sup> Krenkel, *Illinois internal improvements*, p. 122.

ing new bond issues at less than par. The state was able to sell US\$400,000 in bonds in July of 1840 to Barings at a price of 95 and an additional US\$400,000 in bonds in May of 1842 at ‘the distressingly low price of 60’.<sup>32</sup> States could borrow, but not if they insisted on selling 5 or 6 per cent bonds at par.

Financial historians have paid little attention to the Collapse of 1842, but big things were happening that year in the market for state bonds. The collapse in state debt markets is traditionally attributed to state defaults (table 3). The timing of defaults and bond yield movements shows that the onset of the default crisis cannot account entirely for the collapse of state debt markets. In 1841, Indiana and Florida defaulted in January, Mississippi in March, and Michigan and Arkansas in July. Yet yields on New York and Ohio bonds were not noticeably higher in the first quarter of 1841 than they had been for most of 1840. Although yields rose in the second and third quarter of 1841, the increase was small compared to the jump that occurred in the fourth quarter of 1841 and the first quarter of 1842. Something happened in the winter of 1842 that shook American credit markets. And it was not just the defaulting states that experienced a crisis in the winter of 1842: yields for issues of Ohio and New York bonds, states that avoided default, spiked in the USA market as well.

The crisis in the winter of 1842 originated in the United States. The news hit American markets first, American markets quickly increased the risk premium placed on American state bonds, and London did not digest the news from American markets for several months. In the first quarter of 1842, the yield on New York bonds was 9.89 per cent in New York and 6.62 per cent in London; on Ohio bonds, 12.78 per cent in New York and 8.86 per cent in London; on Illinois bonds, 43.74 per cent in New York and 26.78 per cent in London. Figure 6 focuses on bond yield differences for Ohio between January 1841 and December 1843 (this figure expands the time scale of Figure 2; a graph for New York is similar). As the default crisis unfolded in 1841, yields in Ohio stayed close to yields in London. But in December of 1841 and January of 1842, yields moved sharply higher in the United States, peaking in late March.<sup>33</sup> Yields on New York and Ohio bonds were at least 8 percentage points higher in New York than the contemporaneous prices in London.

The shock was not transitory. Bond yields remained higher in both markets through 1842. But the disjunction between bond yields in the

<sup>32</sup> Scheiber, *Ohio canals era*, pp. 140–58, quote from p. 152. At a price of 60, the yield on a 6% bond was roughly 10%. Ohio did not include a par restriction in the legislation authorizing bond issues in 1836, so most Ohio bonds could be sold at any price. Ohio did have problems with price restrictions, however. One issue of bonds had been sold for less than the legislated minimum and at one point markets in New York believed, erroneously, that the state was about to default on bonds that had been sold in violation of the legislated price.

<sup>33</sup> Yields on Ohio and New York bonds began moving higher in December, but fig. 6 shows a widening gap in January. We do not have London prices for Ohio bond between December 5, 1841 and January 9, 1842. The difference in yields began widening in early December.

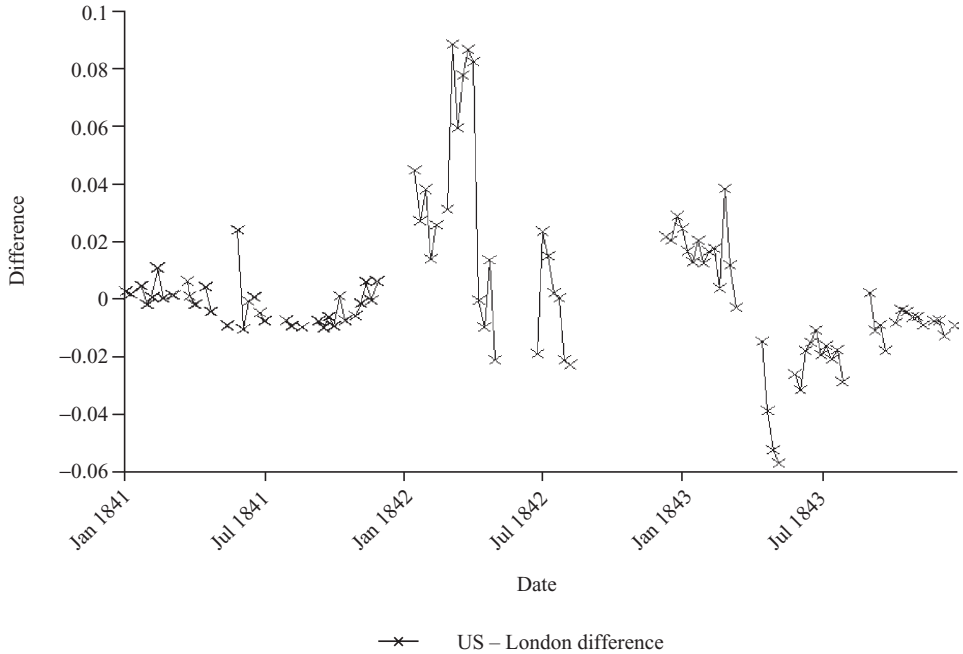


Figure 6. *Difference in Ohio bond yields, New York minus London*

Source: Sylla, Wilson, and Wright, *Price quotations*

United States and in London was transitory. By 17 April 1842, New York and Ohio bonds were again trading for the same prices in London, New York, and Philadelphia.<sup>34</sup> For the second quarter as a whole, yields were only 0.0028 (28 basis points) higher in New York than in London. Markets were well integrated, but the shock hit America first and, given the time it took information to propagate to Britain, London did not react for two months.

What happened? Pennsylvania was the locus of the crisis. As early as 1839, Pennsylvania was in deep financial trouble, but BUSP loans masked the state's weakness until the state was forced back into regular credit markets. After the BUSP failed in February 1841, the yields on Pennsylvania bonds in Philadelphia began rising: from 5.76 per cent in the last quarter of 1840, to 8.05 per cent in the first quarter of 1841, 8.43 per cent in the third quarter, 11.42 per cent in the fourth quarter, and 17.99 per cent in the first quarter of 1842.

State chartered banks were not at liberty to refuse loans to the state government that chartered them. Throughout 1841, Pennsylvania leaned

<sup>34</sup> Bond prices moved sharply upward in London that week, New York bonds went from yields of 6.38% to 8.05% and Ohio bonds from yields of 9.34% to 12.5%. At the same time, yields moved down in New York, bringing yields in the two markets back into parity. By this time, Pennsylvania bonds were no longer trading in London.



on its banks. In November of 1841, Pennsylvania announced that it would require a loan from all banks in the state equal to 5 per cent of their capital. The news that hit American markets in December 1841 and January 1842, as the state began gathering loans from its banks, was that Pennsylvania was actually carrying out its threat to make the banks sustain the state credit through forced loans. In February of 1842, the state precipitated a banking panic in Philadelphia, when it attempted to withdraw funds from the Bank of Philadelphia necessary to cover the interest payments due that month.<sup>35</sup> At that point, the state had not yet decided whether it would rescue the state credit by extorting more money from state chartered banks. When Pennsylvania made it clear that it would not force more loans from state banks in April of 1842, the crisis was over. As a result of the state's decision not to press its banks it became inevitable that Pennsylvania would default on its August 1842 interest payment, and Pennsylvania bond yields accordingly rose steadily until the third quarter. Yields on Pennsylvania bonds would not fall back below 10 per cent until April of 1844, and the state resumed interest payments in February 1845.

Conditions were similar in New York, where the state pressed state chartered banks to purchase state bonds. New York bank holdings of state 'stock' rose from nothing in 1839 to almost \$7 million in 1842. The New York state legislature met in emergency session in March to consider how to deal with the impending state default. It responded with the 'Stop and Tax' law of 1842, stopping borrowing, stopping construction on canals, and re-instituting the state property tax. These measures ended the crisis in New York bonds.

Ohio relied heavily on its banks for funds. Ohio raised US\$900,000 in 1842, US\$500,000 from state chartered banks and the US\$400,000 borrowed through Barings in London.<sup>36</sup> As long as Ohio continued its internal improvement projects, financial markets continued to purchase Ohio bonds at prices significantly below par. Yields on Ohio bonds in New York and London remained over 10 per cent until the second quarter of 1843. Because Ohio could pressure its banks in a way that it could not pressure financial markets, as interest rates rose the state issued more bonds to its banks and fewer directly to financial markets. When it did place new bonds, it placed them in London, not in New York.

Rising yields on Ohio and New York bonds in late 1841 were not a response to the default crisis in Mississippi, Florida, Arkansas, Indiana, and

<sup>35</sup> The funds Pennsylvania withdrew were the funds they had borrowed from other banks in the state. Pennsylvania did not default on its bonds until 1842, but they were several days late on an interest payment in February because of the banking crisis. The crisis in Pennsylvania and the state's interaction with its banks is described in Kettell 'Debts and finances' and the Pennsylvania Report in House Document 226, 29<sup>th</sup> Congress, First Session.

<sup>36</sup> Scheiber, *Ohio canals era*, pp. 140–58. 'During the remainder of 1842, the fund board sustained installment payments on the three-year loans by issuing bonds to Ohio banks at prices of 70 to 75 [yields of roughly 8%]. In this manner, nearly \$700,000 of bonds were sold for cash payments of only \$500,000', p. 152. As noted earlier, Ohio sold its bonds to Barings for a price of 60.

Michigan. The Governor of Mississippi announced that he supported repudiation in early 1841. When Mississippi and Florida repudiated their bonds by legislative act in February of 1842 this was old news. The news in the winter of 1842 was the threat that New York, Ohio, and Pennsylvania would cannibalize their banks to keep state finances afloat. Pennsylvania's announcement of the forced loan programme in November 1841 gave concrete expression to the threat. Throughout the winter of 1842 it was not clear what additional steps states would take to deal with the crisis. Fundamental uncertainty drove bond prices down, bond yields up, and brought an end to any hopes that states would be able to raise large amounts of capital at reasonable rates to continue their internal improvement projects. News of the threat and an appreciation of its magnitude took several months to reach Britain.

The Collapse of 1842 was not brought on by tight credit markets in Britain after the Crisis of 1839, but by a political crisis in the United States in the winter of 1842. Even so, financial markets sorted themselves out quickly. Interest rates on all state debts were higher in April of 1842 than in October of 1841, but markets in London and New York paid the same yields on Ohio and New York bonds.

#### IV

In 1841, Nicholas Biddle argued that European conditions played an important role in the economic crisis in 1839, and one need go no further than Jenks's *Migration of British capital* or Hammond's *Banks and politics in America* to see how much economic historians have laid the blame for the depression of 1839 to 1842 at the feet of international conditions. Temin made no bones about the centrality of British credit in bringing on the Crisis of 1839 and the collapse of state internal improvement projects: 'The state projects initiated in the late 1830s had been started in the expectation of external [*British*] financing. . . . Unfortunately, the new inflow of foreign capital did not continue [in 1839] . . . and the manifold projects of the states were abandoned'. Three clear findings of this paper challenge this traditional interpretation.

First, the conditions that brought on the Panic of 1837 could not have anything to do with the crisis in American state debts after 1839. The majority of state debt outstanding in 1841 was incurred after the Panic, not before. The vast majority of debt in New York, Ohio, Massachusetts, Indiana, Illinois, Michigan, Arkansas, Maryland, and Mississippi involved in the default crisis was authorized in 1837 or later and issued long after the Panic of 1837 was over. New York, Ohio, and Pennsylvania continued to issue and market bonds in 1840 and 1841.

Second, before 1837 state bonds had marketed for a slightly higher prices (lower yields) in London than New York and Philadelphia. After the Panic of 1837, London markets for American state bonds became noticeably tighter than American markets, during the three years of the heaviest bor-

rowing: 1837, 1838, and 1839. Yet, when the BUSP suspended payments in October 1839, the economic crisis set in, and bond yields rose sharply in both countries, yields in London became significantly lower than yields in the USA. States such as Ohio and Illinois could borrow at lower cost in London than in New York, and so they borrowed in London. There is no evidence that British credit markets dried up relative to American markets after 1839. States had more trouble borrowing in both markets, of course, and states were forced out of the market entirely if they insisted on borrowing at par. The collapse of state transportation projects in Indiana, Illinois, and Michigan in 1839 had nothing to do with credit markets in London, and everything to do with the defalcation of American banks such as the Morris Canal and Banking Company, which failed to pay states for bonds they had already accepted and on which the states were liable to pay interest immediately.

Third, the movement of bond yields during the Crisis of 1839 and the Collapse of 1842 indisputably show that the shocks to financial markets originated in the United States and spread to London, not the other way around. As the economic crisis deepened in 1840 and 1841, New York, Ohio, and Pennsylvania put greater pressure on their own state chartered banks to buy state bonds. This was not because the states could not sell bonds in London, but because the yields on those bonds in London, New York, and Philadelphia were justifiably rising. Pennsylvania's forced loan policy, beginning in November of 1841, tipped American markets into crisis.

The Panic of 1837 has received the lion's share of attention from economic historians, but, as the macroeconomic situation deteriorated, the North Atlantic economy was hit by two more crises in 1839 and 1842. It seems clear that the impetus for these crises came from the United States and was intimately tied to the market for American state government bonds and the failing efforts of American states, particularly in the west, to finance public investments in finance and transportation. The Crisis of 1839 and the Collapse of 1842 were not caused by the same forces as the Panic of 1837. The collapse of American state finances in the 1840s was predicated on events that occurred after 1837.

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## APPENDIX

The integration of the market for state bonds in Britain and the United States is a critical part of our argument. To investigate the relationship more formally, we ran a series of ARCH tests.  $Y_{it}$  is the log of the average bond yield in country  $i$  on date  $t$ ,  $a_i$  is the constant term for country  $i$ , and  $\varepsilon_{it}$  is the market specific disturbance term:

$$Y_{it} = a_i + \varepsilon_{it} \quad (1)$$

The errors in equation (1) follow a multivariate normal distribution with autoregressive conditional heteroscedasticity (ARCH):<sup>37</sup>

$$E(\varepsilon_{it}\varepsilon_{jt} | \Lambda_{t-1}) = a_{ij} + b_{ij}\varepsilon_{it-1}\varepsilon_{jt-1} \quad (2)$$

The dependent variable,  $Y_i$  is the average yield to maturity in market  $i$ , of bonds that were commonly traded in both markets. The  $a_i$  are constant terms measuring the log of the average bond yield in each market. The  $a_{ij}$  estimate the constant element of the covariance between yields in the two markets. In an integrated market the  $a_{ij}$  should be close to zero. The  $b_{ij}$  estimate the effect of the lagged disturbances on the covariance between the prices in the two markets. The  $b_{ij}$  measures whether the covariance of the disturbances is related to lagged disturbances. That is, for example, whether last period's errors in London affects this period's errors in New York. In an integrated market,  $b_{ij}$  should be close to one. If the errors in the two markets were related, and they were, this is evidence that the two markets were integrated.

The calculation of yield to maturity for a bond requires the maturity, coupon rate and the weekly prices of the bond, and there are missing observations on  $Y$  when not all of these data are available. Missing observations can be dealt with in several ways. First, we linearly interpolate for the unobserved data, and then run regressions using weekly and monthly data.<sup>38</sup> Second, monthly data contain far fewer missing observations and give us a check on the robustness of the results using weekly data, but at a loss of significant number of observations. The monthly data are realistic, however, given the time lags involved in the flow of information between the USA and Britain in the early nineteenth century. Lastly, we estimate a regression using only observed weekly data, using our own method of analysis (described in the appendix) to account for missing observations.

The regression results are provided in table A-1. The first column uses the weekly sample of linearly interpolated bond yields, the second column the monthly sample of linearly interpolated yields, and the third column is based only on the observed monthly data using our adjustment for missing observations. The results indicate strong evidence for integration. The constant covariance of returns in the two markets,  $a_{ij}$ , is very close to zero. The effect of lagged disturbances on the covariance of returns,  $b_{ij}$ , is positive and very close to one, indicating that shocks to one market are quickly reflected in yields in the other market. These results are unaffected by the use of linearly interpolated weekly or monthly data, or controlling for the presence of missing observation in the design of the estimator.

For comparison, table A-2 performs a similar exercise on stock price indexes in London and in American markets. Missing observations are not a problem with the market indices. We have run regressions on weekly prices, the change in weekly prices, and monthly prices. Unlike the bond markets, where the underlying securities are the same in both markets, the equities traded in the London market are different from the equities in the American markets. As with the bond market, however, there is substantial evidence of market integration.

<sup>37</sup> The ARCH estimator is more fully described in a second appendix available from the authors. The appendix also explains the estimation technique used to account for missing observations.

<sup>38</sup> This is the first step of an EM algorithm—a popular tool for finding maximum likelihood estimates in incomplete data problems. See Meng and Rubin, 'Maximum likelihood estimation.'

Table A-1. *Bond market integration test (multivariate ARCH with 2 equations)*

Parameter	<i>Y = Observed and interpolated data</i>		<i>Y = Only observed data (Monthly)</i>
	<i>Weekly</i>	<i>Monthly</i>	
$a_1$	0.051 (1400.7)**	0.039 (74.2)**	0.039
$a_2$	0.047 (1648.4)**	0.039 (68.5)**	0.04
$a_{11}$	0.000 (7.26)**	0.000 (8.35)**	0.001
$b_{11}$	1.01 (3.12)**	0.86 (5.53)**	0.70
$a_{21}$	0.000 (4.80)**	0.000 (6.54)**	0.001
$b_{21}$	1.01 (3.11)**	0.65 (4.41)**	0.68
$a_{22}$	0.000 (10.81)**	0.000 (13.19)**	0.001
$b_{22}$	1.01 (3.12)**	0.85 (5.83)**	0.68
Number of observations	1230	366	289
Time period for all three columns		1829–1843	

Notes: 1: London market; 2: American market; The first dependent variable is the average YTM of NY, PA and OH bonds in London. The second dependent variable is the average YTM of NY and OH bonds in NYC and PA in Philadelphia. \*\* denotes significance at the 99% level.

Table A-2. *Stock market integration test (Multivariate ARCH with 2 equations)*

Parameter	<i>Weekly data</i>		<i>Monthly data</i>
	<i>Y = Log of Stock Price = log(p<sub>t</sub>)</i>	<i>Y = Capital Gain = log(p<sub>t</sub>) - log(p<sub>t-1</sub>)</i>	<i>Y = Capital Gain = log(p<sub>t</sub>) - log(p<sub>t-1</sub>)</i>
$a_1$	4.72 (6078.15)**	-0.00 (-0.5)	-0.00 (-0.0)
$a_2$	4.60 (4585.44)**	-0.00 (-0.1)	-0.00 (-0.7)
$a_{11}$	0.001 (22.96)**	0.00 (40.7)**	0.00 (10.4)**
$b_{11}$	0.95 (6.88)**	0.47 (9.5)**	0.62 (5.5)**
$a_{21}$	-0.000 (-.21)	-0.00 (-.1)	0.000 (0.1)
$b_{21}$	0.94 (6.69)**	-0.13 (-1.6)	0.11 (0.6)
$a_{22}$	0.000 (10.5)**	0.00 (52.2)**	0.00 (11.9)**
$b_{22}$	1.03 (7.04)**	0.31 (6.1)**	0.49 (2.9)**
Number of observations	711		177
Time period for all three columns	1821–1836		

Notes: (1) 1: American market (Baltimore, Boston, New York and Philadelphia), 2: London market; (2) The average price in London is indexed by the average of the first years stock prices, because the stock prices denoted in sterling and stayed around 25, where American prices stayed around 100. \*\* denotes significance at the 99% level.

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